YOU AND THE LAW OVERSEAS

Armed Forces Information Service Office of Information for the Armed Forces Department of Defense

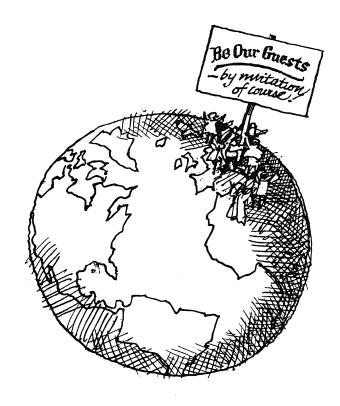
Introduction

You probably are looking forward to the opportunity to serve a foreign country. The chance to travel, to meet new people, experience new sights, sounds, tastes and customs is one most of enjoy.

But remember, American forces stationed in foreign countries a there by invitation, by agreement with the host nations. We a guests.

Most of us enjoy entertaining our friends. We enjoy meeti congenial strangers and inviting them into our homes. But son times, guests can wear out their welcome.

You can imagine what it would be like to have thousands foreign military personnel stationed in Illinois or Florida. If the



spoke a different language, had different laws and customs, had more money to spend than we did and showed little interest in or respect for our way of life, they would quickly become unpopular.

That's the situation American service personnel find themselves in in many parts of the world. Even though the people of other countries understand the reasons we are there, they are not necessarily happy about it. After all, it's *their* country.

So it's a good idea for you to know just where you stand, to know your legal rights, privileges, and obligations under the agreement between the United States and your host country. In this pamphlet, you'll find most of what you need to know about you and the law overseas.

Collective Security

American forces are stationed in many countries of the world, principally in Europe and Asia. They are there because these nations have learned by bitter experience that enduring peace depends on collective security. That is, nations have banded together to protect themselves and to guarantee peace in their areas.

In the years leading up to World War II, totalitarian nations preyed upon their weaker neighbors. Mussolini's Italy invaded Ethiopia. Hitler swallowed Austria and parts of Czechoslovakia. The Soviet Union attacked Finland, annexed Lithuania, Latvia and Estonia and carved up Poland with Hitler. In the Far East, Japan seized Manchuria, invaded China, and a few months before Pearl Harbor, occupied Indo-China.

The end of World War II found most of the nations of Europe exhausted and shattered. In a few swift years the Soviet Union, through threat of external force and infiltration by native Communist movements, established its domination over Poland, Hungary, Rumania, Bulgaria, Albania, Czechoslovakia and East Germany. In the Far East, mainland China fell to the control of the Communist armies of Mao Tse-Tung. The United States stood as the only nation with enough wealth and power to oppose the aggression.

The United Nations did not have the power to stop this expansionist movement. But under the UN Charter, nations are permitted to form regional alliances for mutual protection against aggression. That's how the North Atlantic Treaty Organization (NATO) and other, similar mutual defense organizations came into being.

As the major military power of the free world, the United States was called upon to furnish much of the armed strength needed to guarantee the security of its NATO partners and other allies in other parts of the world. Even today, many years later, the presence of American forces is still necessary to guarantee peace. These forces add to the strength of smaller countries, and they serve as a signal

to the other side that we will stand by our treaty obligations.

NATO came into being in 1949. The NATO nations agreed to permit other members' military units on their territory as required by overall NATO defense planning. This meant the stationing of friendly forces in large numbers in other countries in peacetime.

A sovereign nation is one that has independent political authority. One of the marks of national sovereignty is the element of control or legal authority over all persons in its territory. This authority, also called jurisdiction, extends to most aliens as well as to the country's own nationals. Unless there is an agreement to the contrary, most persons are subject to another nation's laws while they are visiting or residing in that country. Except in cases involving diplomatic immunity, should an alien commit a crime, he can be tried in that nation's courts, according to its system of criminal justice, and if convicted, punished. If a noncitizen injures another person or damages his property, he can be sued for damages.

This jurisdiction, or legal authority over persons, applies also to most foreign military personnel in peacetime. So, in the absence of any agreement to the contrary, U.S. military personnel and civilians abroad in peacetime generally are subject to the laws—and may be tried in the courts—of the country they are visiting or in which they are stationed.

When we sent our forces to friendly countries after World War II, special agreements were worked out with them. These agreements varied from country to country. They represented the extent to which each country was willing to share its jurisdiction over American forces with U.S. authorities.

The United States has agreements with many countries concerning the stationing of our forces in their territories. Generally speaking, the most important of these agreements now contain the essential protections and privileges embodied in the Status-of-Forces Agreement which governs the NATO countries, so we shall concentrate on its provisions.



NATO Status Of Forces Agreements

When the North Atlantic Treaty Organization came into existence in 1949, it was apparent that military personnel of one NATO country might be stationed in the territory of another for extended periods of time. So it became desirable to establish uniform rules for handling legal matters involving servicemen of one NATO country in another member country. This was true not just for criminal cases, but also for civil claims, taxes, customs and the like. Negotiations led to the signing of a Status-of-Forces Agreement (SOFA) in June 1951. After considerable debate, the U.S. Senate advised ratification of the agreement in July 1953. This agreement was ratified by the President during the same month, thus becoming binding upon the United States.

The agreement is in effect among all the member nations of NATO except Iceland. The NATO SOFA defines the legal status of the armed forces of each member nation when stationed on the territory of another. It sets forth the rights, privileges, and responsibilities of visiting forces, and of individual members of such forces, including civilian employees and dependents of both military and civilian personnel.

Fourteen NATO countries subscribe to the general provisions of the SOFA: the United States, Canada, the United Kingdom, Belgium, Denmark, France, Italy, Luxembourg, the Netherlands, Norway, Portugal, Greece, Turkey, and the Federal Republic of Germany. In some countries, such as Germany and the Netherlands, there are supplemental agreements that confer additional benefits on members of the United States forces. In Iceland the status of U.S. forces is governed by a separate agreement similar to the NATO formula.

The laws, and indeed the legal systems, of these countries vary. How these differing laws and legal systems affect U.S. military and civilian personnel and their dependents concerns every American stationed overseas with our forces. Besides conferring privileges and immunities upon the members of United States forces, the NATO SOFA also expressly requires them to respect the law of the country where they are assigned.

The Agreement governs the relationship between our Armed Forces and foreign countries in matters of criminal jurisdiction, passport and visa regulations, taxes, claims, driving licenses, airport regulations, and other civil and legal matters.



It is the policy of the Department of Defense to protect, to the maximum extent possible, the rights of United States personnel who may be subject to criminal trial by foreign courts and imprisoned in foreign prisons.



Criminal Jurisdiction

As we've mentioned, a soveriegn nation has jurisdiction, or legal authority, over most persons within its territory. But under the NATO SOFA, the host country gives up some of this element of control. In certain types of offenses, jurisdiction is shared with the visiting armed forces' country.

The key to the legal status of an American overseas with the Armed Forces if he is accused of a crime is this matter of jurisdiction. Whether he will be tried by court-martial or stand trial in a foreign court depends on which country has exclusive, or primary right to exercise jurisdiction, the United States or the host country.

Under NATO Agreement, the United States has exclusive jurisdiction over certain categories of offenses. Some actions are punishable under the Uniform Code of Military Justice (UCMJ) but not under the laws of the host state. For example, evasion of U.S. income tax does not violate Spanish or Belgian law. Violations such as AWOL, desertion, or refusal to obey a lawful order are purely military offenses. The U.S. military authorities have the sole right to try such cases.

The host state has exclusive jurisdiction over members of our



military forces in cases where the offense is punishable by that country's laws, but not by the UCMJ—for example, a customs violation or a minor traffic offense:

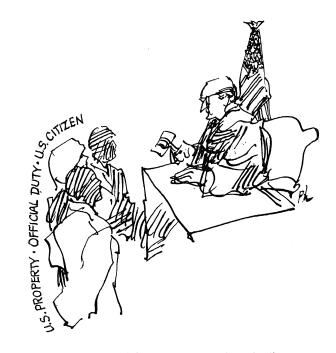
The host state also has jurisdiction over civilian employees and dependents of military or civilian personnel. A 1960 U.S. Supreme Court decision held that civilians are not subject to the Uniform Code of Military Justice in peacetime. Therefore, since the United States military authorities have no effective criminal jurisdiction over civilians in peacetime, in most cases their offenses are punishable only by the law of the host country.

In all other offenses, the Agreement establishes a formula under which *both* nations have jurisdiction. This is called *concurrent jurisdiction*. For certain types of offenses the United States has the primary right to try offenders, and for other types of offenses the host country has the primary right to prosecute an offender.

Primary Jurisdiction

If a serviceman is involved in a crime overseas, the nation which has the *primary right to exercise jurisdiction* has the right to bring him to trial.

The United States has the primary right to exercise jurisdiction



over its military personnel in three categories of offenses:

- Crimes solely against the property or security of the U.S.
- Offenses rising out of any act or omission done in the performance of official duty.
- Crimes solely against the person or property of another U.S. serviceman, a civilian employee, or a dependent.

In all other crimes, the host state retains the primary right to exercise jurisdiction. If a U.S. serviceman, while off duty, commits a crime against the person or property of a foreign national, local authorities have the primary right to bring him to trial. Unless the host country waives its primary right to exercise jurisdiction, the accused will be prosecuted under the procedures of that country's criminal justice system. If convicted, he will be punished in accordance with its laws.

Waiver of Jurisdiction

When an American military man or woman is accused c^{ϵ}

over which the host country has the primary right to exercise jurisdiction, U.S. authorities may request a waiver of jurisdiction. That is, they may ask the local law enforcement authorities to permit the U.S. authorities to exercise judicial authority over the accused. A majority of these requests have been granted.

"Performance of Official Duty"

U.S. authorities have the primary right to exercise jurisdiction over an offense "arising out of any act or omission done in the performance of official duty." "Official duty" should not be confused with simply being "on duty." Nor should it be confused with the term "in line of duty," also often used in administrative actions. The following cases illustrate the separate meanings of these three terms.

An American soldier on patrol duty stops his jeep, breaks into a house of a local citizen and steals an antique clock. Although the soldier is on duty, no one is going to argue that his actions are in the performance of his official duty. The host country would have the primary right to exercise jurisdiction in his case.

An airman on leave is driving his private automobile home after a few drinks with a friend. He has an accident, injuring a local national. Under military regulations, the incident would probably still fall within "in line of duty" since the airman's absence from duty at the time was authorized. The accident, however, did not take place during the performance of his official duty. Here again, the host country—not U.S. military authorities—would have the primary right to bring charges as warranted against the man and prosecute him.

An American sailor is driving a Government vehicle on his regular daily run to the Fleet Post Office, traveling by a normal route. He has an accident. Here the act clearly arises out of the performance of his official duty. The United States has the primary right to exercise jurisdiction in his case, even if the accident involves the fatality of a local national.

Custody Of The Accused

When a serviceman is arrested and accused of a crime, which nation will retain custody? That depends on the provisions of the agreement applicable to his case.

If he is arrested by U.S. military authorities for an offense over which the United States has the primary right to exercise jurisdiction, he will, of course, remain in U.S. custody. If local police arrest him for such an offense, they will turn him over to the American authorities.

If a military member is arrested by U.S. authorities for an offense over which the host country has the primary right to jurisdiction, the NATO SOFA allows the United States to retain custody until he is officially charged with a violation of local law. Some supplemental agreements to the SOFA permit the United States to retain custody until completion of all judicial proceedings.

If foreign police arrest a U.S. serviceman for an offense over which the foreign country has the primary right to exercise jurisdiction, they are in most instances permitted under the Agreement to retain him in their custody. They may, as a matter of courtesy, surrender the serviceman to American authorities. In Germany, a supplementary agreement grants custody to the United States until the accused is either acquitted or is convicted and begins to serve a sentence involving confinement. At that point, the convicted criminal will be transferred to a German prison.

Rights Of The Accused

The NATO Status-of-Forces Agreement was debated at some length in the United States Senate before it was finally approved. The principal concern of the Senators was to assure that a service-man accused of a crime overseas would be guaranteed his basic Constitutional rights as an American citizen.

U.S. service personnel who are tried in the courts of NATO

countries are entitled to certain protections and rights that assure a fair trial by U.S. standards. In other countries where our forces are stationed, they generally enjoy similar rights.

The NATO Agreement specifically provides an American military member, a civilian employee of the military, or a dependent of either with the following rights:

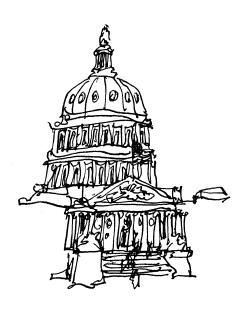
- To be accorded a prompt and speedy trial.
- To be informed in advance of the trial charges against him.
- To be confronted with the witnesses against him.
- To compel the appearance of witnesses in his favor.
- To have legal counsel of his own choice for his defense.
- To have the services of a competent interpreter.
- To have a representative of his own Government present at the trial (when the rules of the court permit).

Trial Observers

When a U.S. national subject to U.S. military law is tried for an offense by a foreign court in the country where he is stationed, he is entitled to have a U.S. Government representative as an observer during the trial. This observer, usually a lawyer of the Armed Forces, notes the progress of the trial and makes a full report to the proper military authority.

This observer is not a participant in the defense and does not become involved in the proceedings. He may, however, advise defense counsel of the rights of the accused under applicable agreements.

The trial observer's report is reviewed by higher authority to determine whether the accused was granted all the safeguards guaranteed by the Status-of-Forces Agreement, and whether he received a fair trial. If a serviceman has been denied any guaranteed rights or otherwise unfairly prosecuted, U.S. authorities will take action, through military or diplomatic channels, to protect his rights.



Other Safeguards

Notification to Congress

When it advised ratification of the NATO SOFA, the Senate passed a resolution requiring that Congress be notified:

- Whenever a foreign country refuses to waive jurisdiction in a case where it appears that the accused will not be protected because of the absence or denial of basic Constitutional rights he would enjoy in the United States.
- If an accused person is not granted, during his trial, the rights spelled out in the Status-of-Forces Agreement.

Payment of Expenses

A law passed by Congress in 1956 authorizes the Armed Forces to pay, for military personnel tried in foreign courts:

- Counsel fees
- Bail
- Court costs
- Other related trial expenses, such as an i

While not required, this authority has been used in most important or serious cases. It has enabled accused U.S. service personnel to hire private attorneys at Government expense. Because they are not subject to the Uniform Code of Military Justice, civilian employees do not qualify for assistance under this law. However, in cases of *exceptional* interest to the U.S. Government, they have been provided some assistance at Government expense.

Fines, Damages

The United States will *not* pay fines for which an individual is liable.

Reimbursement

Servicemen will not be required to reimburse the United States for payments made for counsel fees, court costs, and other trial expenses. However, should a serviceman willfully cause forfeiture of bail that has been posted for him, he will be required to reimburse the Government for the amount of the bail.

Double Jeopardy

A military member who has been tried by a foreign court cannot be tried again by court-martial for the same offense in the country where he was originally tried.

However, a serviceman may be tried for a separate offense against the Uniform Code of Military Justice associated with the same incident. For example, if a serviceman, while absent without leave, assaults a local national, he may be tried in a local court for the assault. He also may be tried by court-martial for being absent without leave.

Confinement In Foreign Prisons

n American serviceman is confined in a foreign prison, bandoned by the U.S. Armed Forces. His welfare and the of his rights continue to be the responsibility of his periors.

cials, to the extent permitted by local law, provide our with items and services they would receive if confined by forces. These include legal assistance, medical and dental ine, health and comfort items, and supplemental food and

regulations require that the commanding officer or his ive visit a U.S. serviceman confined in a foreign prison ry 30 days. Conditions of confinement and the health and the prisoner will be observed and reported. Chaplains and icers will visit him periodically to provide for his spiritual al needs.

ission for these visits is denied without apparent good it appears that an individual is being mistreated or that ions of his confinement are substandard, U.S. authorities eps to seek corrective action.

in unusual cases, no member of the U.S. Armed Forces a foreign penal institution will be discharged or separated service until the completion of his prison term and his per United States.

ons in foreign prisons vary from country to country, just in our different States. U.S. authorities who make periodic isons where Americans are confined then make reports of; in an effort to assure that conditions in these penal; are generally satisfactory.



"The Department of Defense seeks to assure that U.S. military personnel... when confined in foreign penal institutions are accorded the treatment and are entitled to all the rights, privileges, and protections of personnel confined in U.S. military facilities."

Status Of U.S. Forces In Other Countries

Since the NATO Status-of-Forces Agreement was first negotiated in the early 1950's, the United States has signed SOFAs with several other nations in which our forces are stationed. Most of them are patterned after the NATO Agreement.

These agreements with non-NATO countries provide satisfactory protection of the U.S. serviceman's basic rights as an American citizen. Variations from the NATO SOFA are generally favorable to American interests. One country may broaden the definition of "visiting force." Another may waive primary right to exercise jurisdiction more readily. A third may more freely surrender custody of an accused American serviceman.

Japan

The Status-of-Forces Agreement under Article VI of the Treaty of Mutual Cooperation and Security between the United States and Japan contains essentially the same provisions as the NATO Agreement. A major difference lies in the term "visiting force." Any U.S. serviceman present in Japan is considered a member of the "force." For example, a serviceman stationed in Korea but on leave in Japan comes under the agreement and is entitled to its benefits.

The Philippines

The Philippine Military Bases Agreement of 1947 was amended in 1965 to include essentially the same criminal jurisdiction provisions as the NATO Agreement.

U.S. military authorities maintain custody of accused U.S. personnel until final judgment. At the request of the United States, Philippine authorities will give "sympathetic consideration" to the matter of waiving their primary right to exercise jurisdiction.

Korea

A Status-of-Forces Agreement between the United States and the Republic of Korea went into effect in 1967. It too is essentially patterned after the NATO Agreement.

Korean authorities have agreed to waive their primary right to exercise jurisdiction over U.S. servicemen except in cases "of particular importance." An agreement has been made under which U.S. military authorities are not required to request a waiver in each case. Instead, they inform Korean authorities of offenses over which Korea has the primary right to exercise jurisdiction. Unless notified within 15 days from the date of notification that Korean authorities consider it "of particular importance" that Korea take jurisdiction in a particular case, the United States is free to exercise jurisdiction in the case.

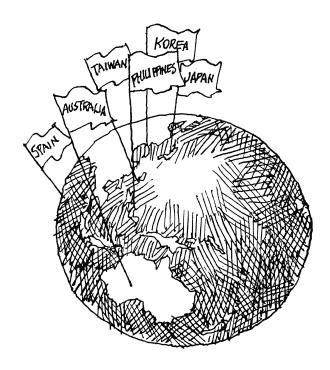
The Status-of-Forces Agreement with Korea guarantees an accused American serviceman the same rights spelled out in the NATO SOFA. In addition, the Korean Agreement specifies other basic rights to which an accused is entitled. The major additional rights include:

- Protection from self-incrimination.
- Prohibition of cruel and unusual punishment.
- Protection against prosecution for an act that was not against the law at the time it was committed.
- Protection against legislative acts that punish an individual without judicial trial.
- Protection against double jeopardy.

Further, U.S. authorities have custody of an American serviceman being prosecuted in a Korean court. He remains in American custody until all judicial proceedings, including any appeals, have been completed.

Republic of China (Taiwan)

Our Status-of-Forces Agreement with the Republic of China has been in force since 1966. Its criminal jurisdiction provisions closely llow those of the NATO SOFA.



The Chinese Agreement, like the Korean, provides that the Chinese authorities waive in advance their primary right to exercise jurisdiction. The Chinese have the right to recall their waiver in any particular case where the "major interests of Chinese administration of justice make imperative the exercise of Chinese jurisdiction." After being notified by the Americans of a particular offense, the Chinese have 21 days to recall their waiver and take jurisdiction in the case.

In Taiwan, the U.S. retains custody of an American serviceman being prosecuted in the Chinese courts until the conclusion of all judicial proceedings.

Australia

Our Status-of-Forces Agreement in effect with Australia since 1963 follows the pattern of the NATO SOFA.

Spain

The latest of our SOFAs is the 1970 Agreement of Friendship and Cooperation with Spain. The criminal jurisdiction provisions of the 1970 U.S.-Spain SOFA are based on the NATO model.

Within 15 days after notification to the United States that Spanish authorities have initiated proceedings against a U.S. serviceman, the United States may request a waiver of Spanish primary jurisdiction. Unless Spain responds within 30 days that there is a particular Spanish interest in retaining jurisdiction, the U.S. request will be considered to have been granted.

Thailand

Since the United States and Thailand have no Status-of-Forces Agreement, most U.S. military members are subject to Thai criminal jurisdiction and are tried in Thai courts. Nevertheless, by diplomatic note the Thai government has assured the United States that members of the U.S. military will be entitled to procedural safeguards similar to those in the NATO SOFA.



Legal Status Of MAAGS And Military Missions

Besides our Armed Forces based in foreign countries under treaties for mutual defense, the United States has, through separate agreements, Military Missions and Military Assistance Advisory Groups (MAAGS) in a number of countries. Most of these units are small, their main job being to help the armed forces of the host country with training related to American-made equipment in that country.

Each of these specialized Missions and MAAGS is set up according to an agreement between the United States and the country concerned. The legal status of MAAG and Mission personnel varies from country to country and their criminal jurisdiction status is subject to the agreements with the countries concerned

Members of Military Missions and Military Ar Groups should consult their commanding legal status in the country to



Status Of Civilian Employees And Dependents

In 1960 the U.S. Supreme Court held that civilians are, with few exceptions, not subject to the Uniform Code of Military Justice in peacetime. Thus, the United States does not have criminal jurisdiction over military dependents or civilian employees and their dependents living in foreign countries. These individuals fall under the jurisdiction of the host country; their offenses are punishable by the law of that country. However, they are entitled to the procedural safeguards guaranteed by the various Status-of-Forces Agreement.

In cases where a local commander determines that he can take suitable corrective action under existing administrative regulations, he may request foreign authorities to refrain from exercising their criminal jurisdiction. If such a request is denied, and it further appears possible that the accused may not obtain a fair trial, the United States will, through diplomatic channels, seek assurances of a fair trial from the host country.

Normally, civilians employed by or accompanying the Armed Forces will not be provided counsel fees or related expenses at U.S. Government expense. In cases of exceptional interest, such as cases arising out of official duties, the Service Secretary may authorize the use of Government funds for the defense of civilians.

Service regulations direct military commanders to assist civilian employees and dependents in the custody of foreign authorities or confined in foreign penal institutions. In cooperation with diplomatic authorities, commanders will insofar as possible assure that such civilians receive the same treatment, rights, and support as military personnel.

It should be emphasized, however, that such an effort by American authorities is an expression of the concern of the United States for each of its citizens.



Status Of Forces Agreements And Foreign Claims

When large numbers of Americans are stationed in a foreign territory, incidents inevitably arise that result in civil claims against the U.S. military forces. Effective and timely settlement of claims does much to enhance the prestige of the United States. It also makes the presence of American military forces more acceptable to the people of a foreign nation.

To avoid friction, provisions are made in the Status-of-Forces Agreements for the prompt settlement of claims arising out of the activities of our Armed Forces.

U.S. service regulations authorize the administrative settlement of claims which are caused by a member or civilian employee of U.S. forces or which result from noncombat activities of those forces.

U.S. military authorities administer the entire foreign claims program so as to take full advantage of its favorable impact on the foreign relations of the United States.

Under the NATO Status-of-Forces Agreement, a foreign national's claim against a U.S. serviceman acting in an official capacity is processed by the host country. The host country determines whether the claim is to be paid and the amount to be paid. The host country pays the claimant, and then is reimbursed by the United States for 75 per cent of the amount. To insure that local claims authorities are not unduly generous with the funds of the visiting country, the agreement provides that the host country will pay 25 per cent of the cost of settlement.

When a claim against the U.S. forces arises out of an act done not in the performance of official duty, the host country investigates the claim. Its recommendation about settlement is forwarded to U.S. authorities, who will consider whether a gratis payment should be made. If the United States elects to pay the claim, it bears the entire cost of payment. The serviceman involved is not required to reimburse the U.S. Government.

On the other hand, a U.S. serviceman may be sued as an individual for damages for an act not arising out of official duty, and a foreign court may hand down a judgment against him. In such a case, payment of damages is the full responsibility of the individual service member, unless the United States has already made a payment that has been accepted by the claimant in full settlement of his claim.

A civil suit for damages may also be brought against an individual U.S. serviceman for an act done in the performance of official duty. However, even though judgment is given for the claimant, the defendant's personal property may not be used to satisfy the claim.



Other Provisions Of The SOFAs

The NATO Status-of-Forces Agreement contains several additional privileges and obligations for U.S. personnel stationed in a country that is a party to the Agreement. Similar privileges and obligations apply in other countries where U.S. forces are stationed.

The privileges include:

- Exemption from foreign taxes on their tangible personal property and on salaries paid them by the U.S. Government.
- The right to import, free of duty, furniture and personal effects at the time of their first arrival for duty, or at the time of the first arrival of their dependents to join them. They may also import, free of duty, automobiles for the personal use of themselves and their dependents.

- Acceptance, without additional fee or test, of military driving permits and driver's licenses issued to military personnel by any of the States.
- Exemption of members of the Armed Forces from passport and visa regulations. This does not apply to civilians or dependents.

The obligations include:

- Payment of local taxes for use of private vehicles, if required.
- Permission of host country authorities to sell locally any item imported duty-free into the country.
- Compliance with foreign exchange regulations.
- The duty to respect the laws of the host country.

Some Points to Bear in Mind

A sovereign nation has legal authority, or jurisdiction, over persons in its territory. All persons in the country—including military personnel—unless granted requisite diplomatic or other legal immunity, are subject to that country's laws.

A Status-of-Forces Agreement defines the legal status of the armed forces of one nation when stationed in the territory of another.

Under a SOFA, the host country shares jurisdiction over military personnel of a "visiting force."

The host state has jurisdiction over civilian employees and dependents of military or civilian personnel.

The United States will usually pay the trial expenses for an American serviceman being tried for a crime by a foreign court.

If an American serviceman is confined in a foreign penal institution, the United States will seek to assure that he is accorded the same treatment and protections as personnel confined in U.S. military facilities.

A U.S. military member can be sued in the civil courts of a foreign nation, and damages can be awarded against him.

All Americans abroad have the duty to respect the laws of the nations they visit.

The Secretary of Defense

Washington

October 30, 1975

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